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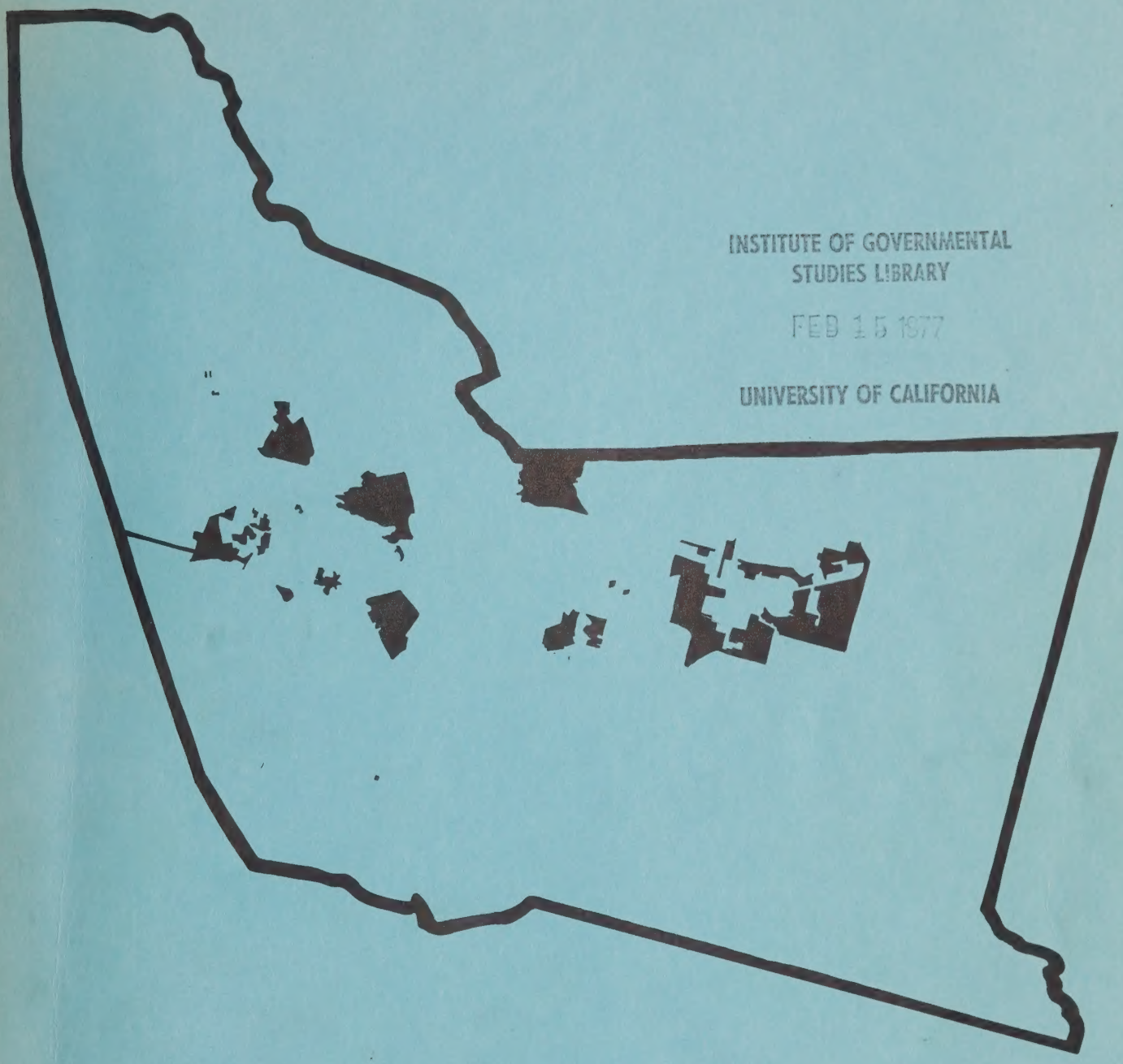

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Municipal Type Services Provided to Urbanized Unincorporated Areas of Alameda County

TABLE OF CONTENTS

Title	Page
GENERAL OVERVIEW	1
• Approach and Assumptions Summary	1
• Allocation of Costs Summary	2
• Financial Summary Tables and Charts	4
APPROACH AND ASSUMPTIONS	7
• Scope of Project	7
• Urbanized Unincorporated Areas	8
• Municipal Type Services	9
• Map of Urban Unincorporated Areas	10
• Appropriation Projections	12
• Revenue Forecasts	14
• Appropriation and Revenue Calculations	15
ALLOCATION OF COSTS	16
• Introduction	16
• Area I. Eden-Washington	16
• Area II. Castro Valley	20
• Area III. Livermore Valley	23
• All Areas	26
APPENDIX	
• Appendix I Animal Control Services	27
• Appendix II Building Inspection	31
• Appendix III Planning	39
• Appendix IV Police Services	47
• Appendix V Administration	53
• Appendix VI General Revenue	56

Prepared By

The County Administrator's Office

November 1976

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GENERAL OVERVIEW

APPROACH AND ASSUMPTIONS SUMMARY

The scope of this project is limited to identifying the County costs and revenues associated with providing municipal type services to the urbanized unincorporated areas of the County. Municipal type services are usually undertaken and financed by cities within the County upon incorporation. The reasons for limiting the scope of this project to municipal type services are as follows:

- Municipal type services provided by the County represent an additional County burden that would not be incurred if urbanized portions of the unincorporated County became incorporated.
- Municipal type services provided to unincorporated areas are not generally available to County residents living within incorporated areas.
- County-provided health, welfare and judicial services are generally available to all County residents regardless of whether they reside in incorporated or unincorporated areas.

The report identifies three basic geographic areas which have been designated for the purpose of conveniently forecasting costs and revenues. The areas identified are as follows:

- Area I - Eden-Washington - This area includes Eden Consolidated, Fairview, Decoto, and Tennyson Fire Protection Districts. Also included are the unincorporated areas within San Leandro, Fremont, Newark and Hayward.
- Area II - Castro Valley - This area is the Castro Valley Fire Protection District.
- Area III - Livermore Valley - This area primarily consists of Dublin, and also the unincorporated fringe areas surrounding Pleasanton and Livermore.

There are five municipal type services which the County provides to urbanized unincorporated areas. These services which are usually assumed by a city upon incorporation are as follows:

- Animal Control
- Building Inspection
- Police Services
- Planning
- Administration

There were two main approaches employed in determining the appropriation level for municipal type services provided to the unincorporated areas. The first method was the allocation of workload to the defined geographic areas. The second method involved an allocation of services based on population. The workload or population allocation of service was then applied to the 1976-77 fiscal year budget for each service.

The revenue associated with providing municipal type services to unincorporated areas has been broken down into two major categories. The first category is operational revenue directly attributed to a given service. An example of operational revenue is animal licenses. The second category is general revenue which is not directly attributable to one service. An example of general revenue is sales tax. Revenue forecasts represent the estimated amount of financing the County would not receive if the defined geographic areas were to incorporate.

The detailed calculations which support the appropriation and revenue estimates are contained in the appendices to this report.

ALLOCATION OF COSTS SUMMARY

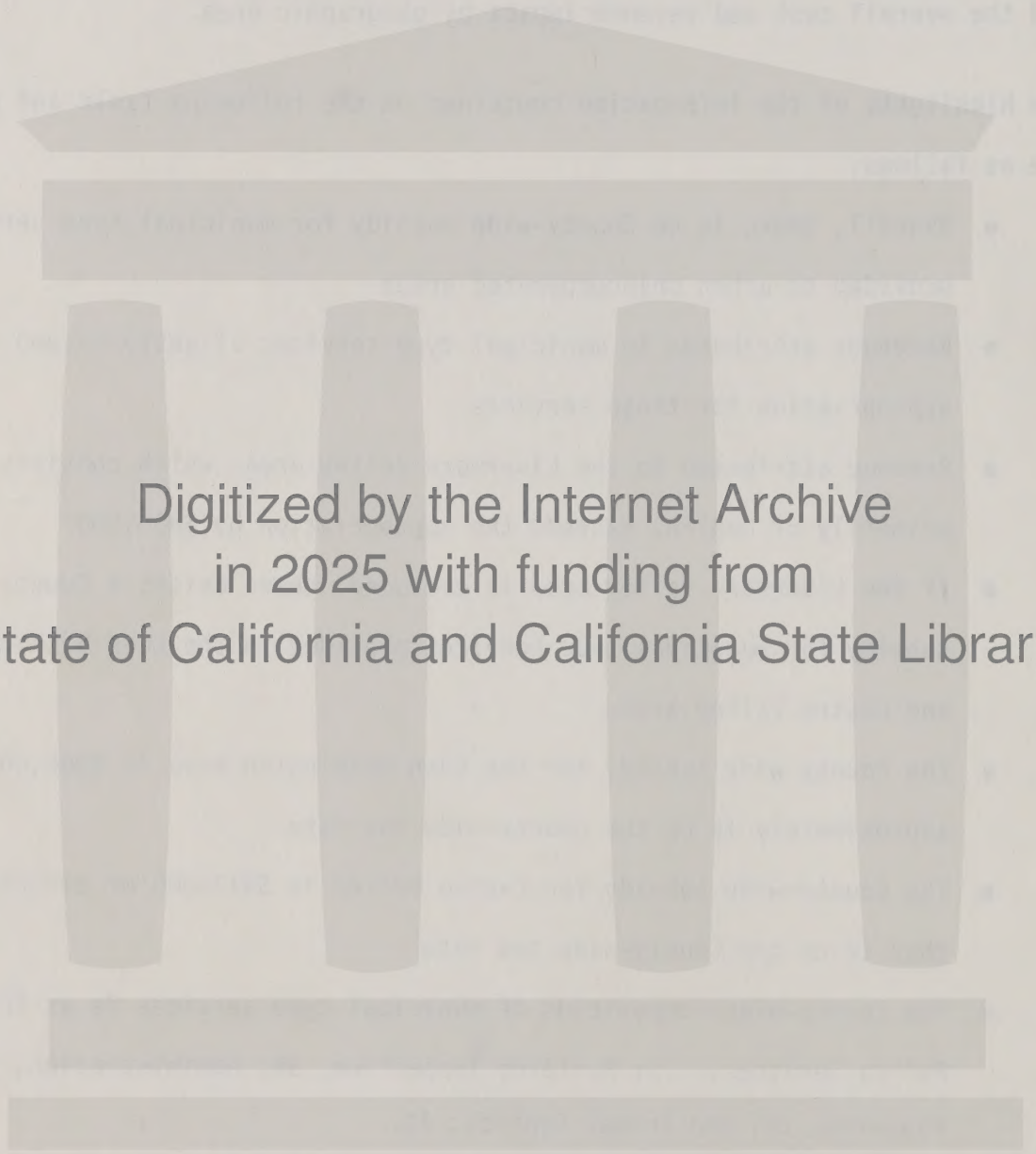
The "Allocation of Costs" section of this report contains a detailed description of the costs and revenues associated with each identified geographic area. The County-wide impact of municipal type services provided to urban unincorporated areas is

shown on the financial summary and bar charts which immediately follow this section. The financial summary details all costs and revenues associated with each identified geographic area as well as the overall County-wide costs and revenues. The bar charts illustrate the composition of municipal type services and the overall cost and revenue impact by geographic area.

The highlights of the information contained on the following table and graphs are as follows:

- Overall, there is no County-wide subsidy for municipal type services provided to urban unincorporated areas
- Revenues attributed to municipal type services slightly exceed the appropriation for these services
- Revenue attributed to the Livermore Valley area, which consists primarily of Dublin, exceeds the appropriation by $800,000
- If the Livermore Valley area is excluded, there exists a County-wide subsidy for municipal type services provided to the Eden-Washington and Castro Valley areas
- The County-wide subsidy for the Eden-Washington area is $360,000 or approximately 1¢ on the County-wide tax rate
- The County-wide subsidy for Castro Valley is $413,000 or slightly more than 1¢ on the County-wide tax rate
- The County-wide composition of municipal type services is as follows: Police Services, 71%; Building Inspection, 9%; Administration, 9%; Planning, 7%; and Animal Control, 4%.

- The per capita appropriation for municipal type services in urban unincorporated areas is $47
- Operating revenue represents 10% of the total revenue for all areas
- General revenue represents 90% of the total County-wide revenue associated with municipal type services



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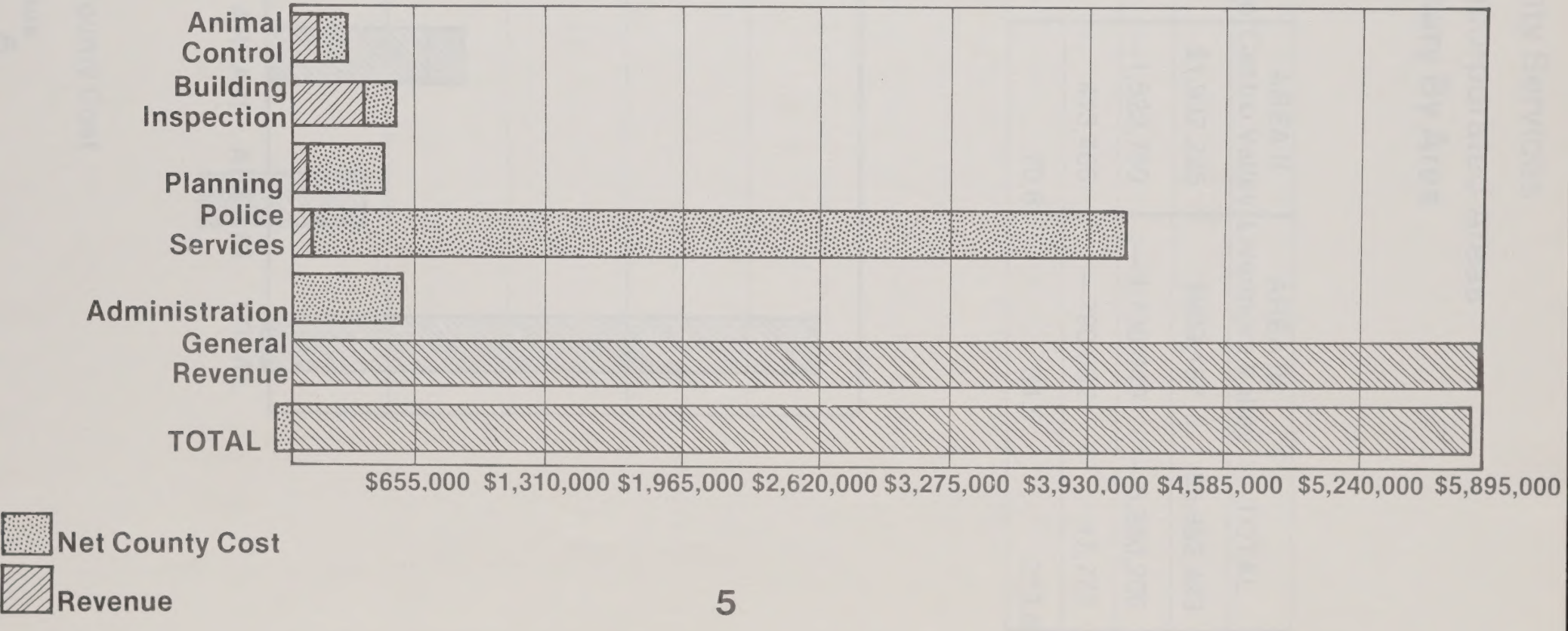
ALAMEDA COUNTY
URBAN UNINCORPORATED AREAS
FINANCIAL SUMMARY

	AREA I Eden-Washington	AREA II Castro Valley	AREA III Livermore Valley	ALL AREAS
ANIMAL CONTROL				
Appropriation	130,139	81,846	34,314	246,299
Revenue	—40,261	—25,320	—10,616	—76,197
Net County Cost	89,878	56,526	23,698	170,102
Budgeted Positions	6.1	3.9	1.6	11.6
BUILDING INSPECTION				
Appropriation	270,462	181,055	77,623	529,140
Revenue	—189,000	—137,200	—58,672	—384,872
Net County Cost	81,462	43,855	18,951	144,268
Budgeted Positions	9.8	6.5	2.8	19.1
PLANNING				
Appropriation	134,267	125,749	160,992	421,008
Revenue	—20,555	—15,492	—23,927	—59,974
Net County Cost	113,712	110,257	137,065	361,034
Budgeted Positions	5.7	5.5	7.1	18.3
POLICE SERVICES				
Appropriation	2,197,546	1,382,050	579,431	4,159,027
Revenue	—25,600	—16,100	—6,750	—48,450
Net County Cost	2,171,946	1,365,950	572,681	4,110,577
Budgeted Positions	87.1	54.7	23.0	164.8
ADMINISTRATION				
Appropriation	253,687	166,525	86,807	507,019
GENERAL REVENUE	—2,351,042	—1,329,647	—1,630,084	—5,310,773
• Sales Tax	—1,153,849	—584,194	—1,190,927	—2,928,970
• Liquor Fees	—17,968	—14,921	—6,954	—39,843
• Cigarette Tax	—190,831	—111,242	—110,975	—413,048
• Motor Vehicle Tax	—689,920	—432,278	—224,224	—1,346,422
• Highway Licenses	—6,400	—4,010	—2,080	—12,490
• Franchise Fees	—35,869	—22,474	—11,657	—70,000
• Fines & Forfeitures	—256,205	—160,528	—83,267	—500,000
GRAND TOTAL				
Appropriation	2,986,101	1,937,225	939,167	5,862,493
Revenue	—2,626,458	—1,523,759	—1,730,049	—5,880,266
Net County Cost	$ 359,643	$ 413,466	$—790,882	$ —17,773
Budgeted Positions	108.7	70.6	34.5	213.8
POPULATION ESTIMATE*	64,400	40,100	16,900	124,900

*Alameda County Planning Department - October 1976

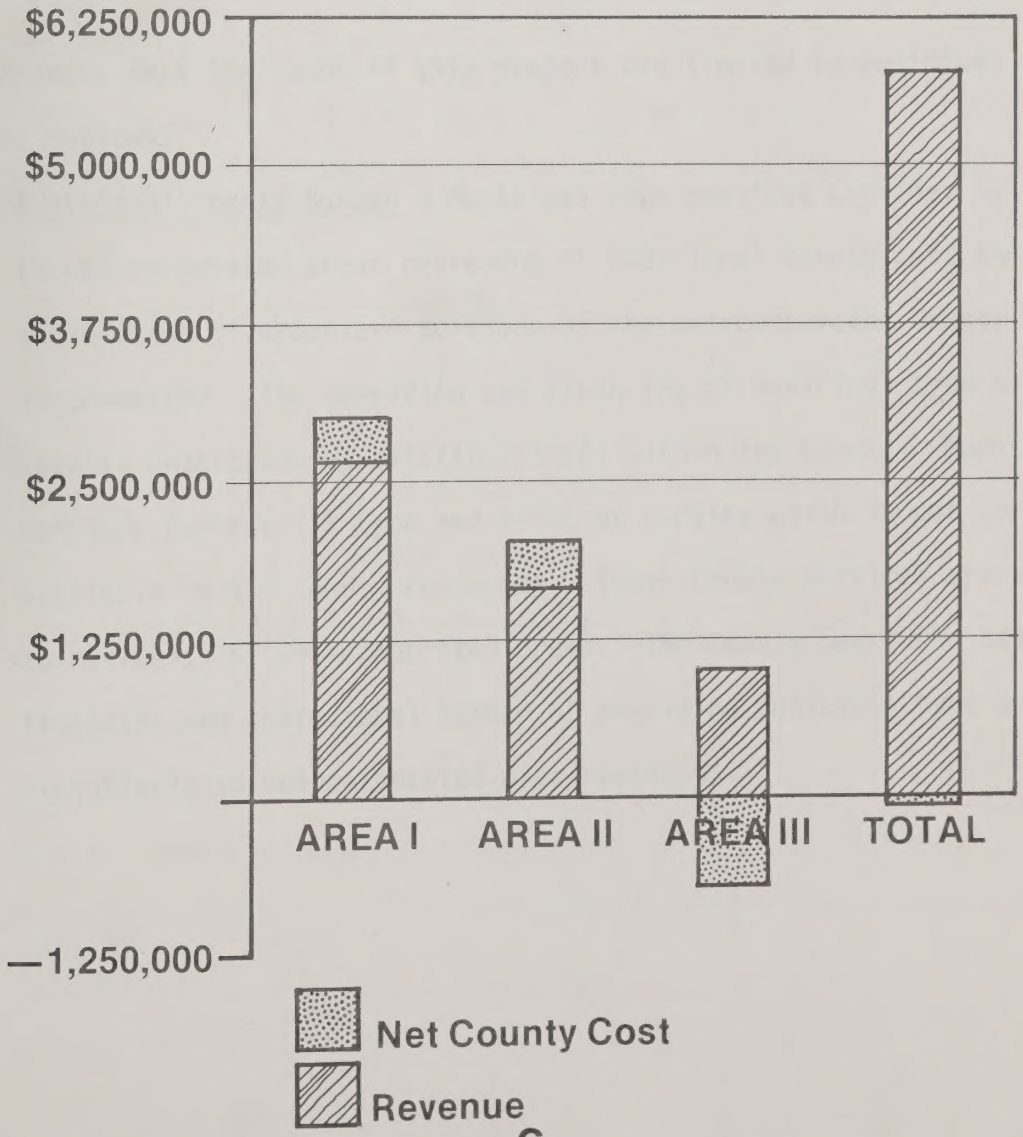
County Services
Urban Unincorporated Areas
Summary By Service

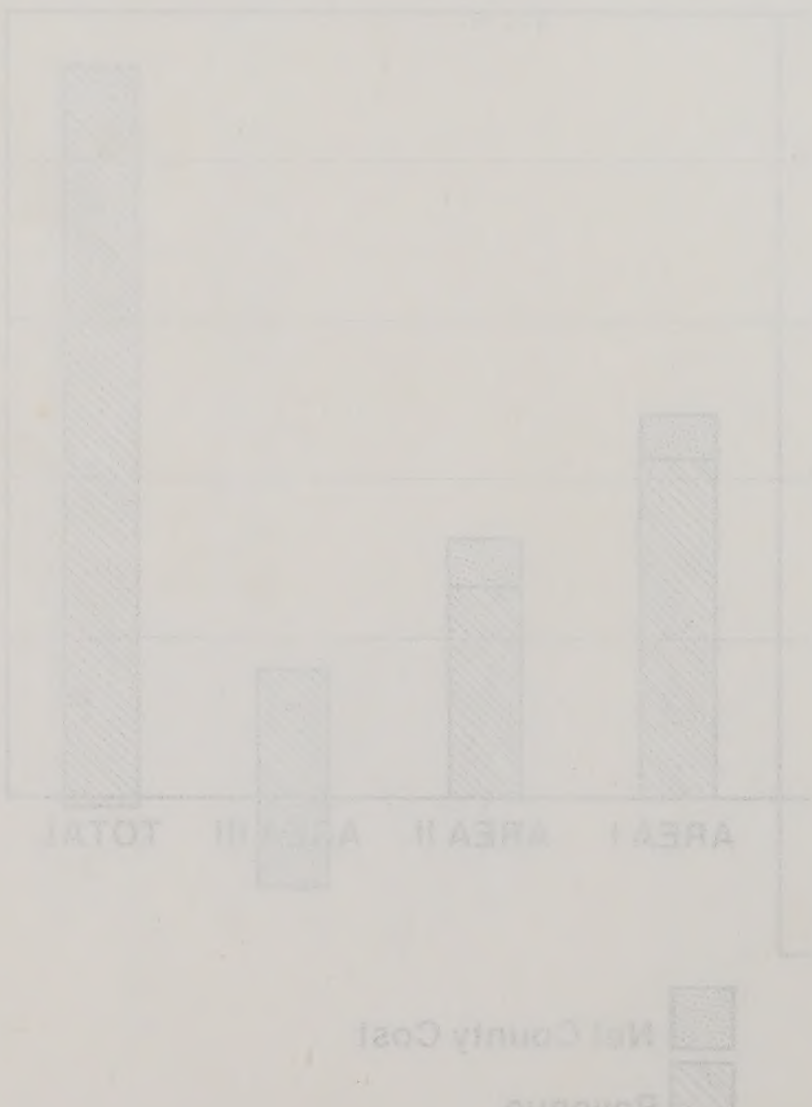
	Animal Control	Building Inspection	Planning	Police Services	Administration	General Revenue	TOTAL
Appropriation	$246,299	$529,140	$421,008	$4,159,027	$507,019	----------	$5,862,493
Revenue	—76,197	—384,872	—59,974	—48,450	----------	—5,310,773	—5,880,266
Net County Cost	$170,102	$144,268	$361,034	$4,110,577	$507,019	$—5,310,773	$—17,773
Budgeted Positions	11.6	19.1	18.3	164.8	----------	----------	213.8



County Services
Urban Unincorporated Areas
Summary By Area

	AREA I Eden-Washington	AREA II Castro Valley	AREA III Livermore Valley	TOTAL
Appropriation	$2,986,101	$1,937,225	$939,167	$5,862,493
Revenue	—2,626,458	—1,523,759	—1,730,049	—5,880,266
Net County Cost	359,643	413,466	—790,882	-17,773
Budgeted Positions	108.7	70.6	34.5	213.8





APPROACH AND ASSUMPTIONS

SCOPE OF PROJECT

This report is intended to identify the County cost associated with providing municipal type services to the unincorporated portions of the County. This report does not attempt to allocate the cost of all County services by geographic area. A distinction was drawn at the outset of this project between municipal type services and county-wide services provided by the County. Municipal type services were defined as those County services which are usually undertaken and financed by cities within the County upon incorporation. County-wide services include health, welfare, and judicial services which, by State statute or Board of Supervisors' policy, are available through the County to all residents.

The reasons that the scope of this project was limited to municipal type services are as follows:

Additional County Burden - Municipal type services provided by the County to unincorporated areas represent an additional County cost that would not be incurred if urbanized portions of the unincorporated County became incorporated. The operation and financing of municipal type services are usually undertaken by existing cities within the County. Municipal type services represent a type and level of service which is not generally available to all County residents. These County services are provided only to residents of unincorporated areas. The County bears the additional financial and operational burden of providing municipal type services exclusively to unincorporated area residents.

County-Wide Responsibility - County-wide services such as health, welfare and judicial services are County responsibilities which are not usually assumed by cities within the County. Unlike municipal type services provided to unincorporated areas, these services are generally available to all County residents, regardless of whether they reside in incorporated or unincorporated portions of the County. Through State statute or Board of Supervisors' policy, the County has undertaken the responsibility of providing and financing these services for the entire County. There is no distinction between the level of service available to incorporated and unincorporated residents.

Results of Study - An effort to distribute the cost of all County services between incorporated and unincorporated areas would be a substantial time-consuming effort. The results of such a study can be predicted prior to undertaking such an extensive effort. The inner cities of the County would likely require more health, welfare, and judicial services proportionately than the unincorporated area. However, the County, by statute or Board policy, bears County-wide responsibility for health, welfare and judicial services. The County does not have County-wide responsibility for the municipal type services provided to unincorporated areas. A study of municipal type services will identify the cost the County incurs for services which are not generally available to all County residents and would not be provided if the area incorporates.

URBANIZED UNINCORPORATED AREAS

This study concentrates on the more heavily populated urbanized portions of the unincorporated County. These areas have many of the same characteristics as incorporated cities within the County. These characteristics such as

identifiable geographical areas, population density, identifiable shopping areas, and urban growth and development place a demand on the County for the extension of more intense municipal type services than the more rural areas of unincorporated County. As development occurs within an unincorporated portion of the County, the demand and intensity of municipal type services increases.

The urbanized unincorporated portions of the County have been separated into three areas based on geographic definition. These areas are illustrated on the map shown on the following page. The general description of each area is as follows:

Area I - This area includes all unincorporated areas in the southwestern portion of the County excluding Castro Valley. The area includes Eden Consolidated, Fairview, Decoto, and Tennyson Fire Protection Districts. Also included are the unincorporated areas within San Leandro, Fremont, Newark and Hayward.

Area II - This area is Castro Valley. The parameters of this area are defined by the current Castro Valley Fire Protection District boundaries.

Area III - This area includes all the urbanized unincorporated areas in the eastern portion of the County. This includes Dublin, and the unincorporated fringe areas surrounding Pleasanton and Livermore.

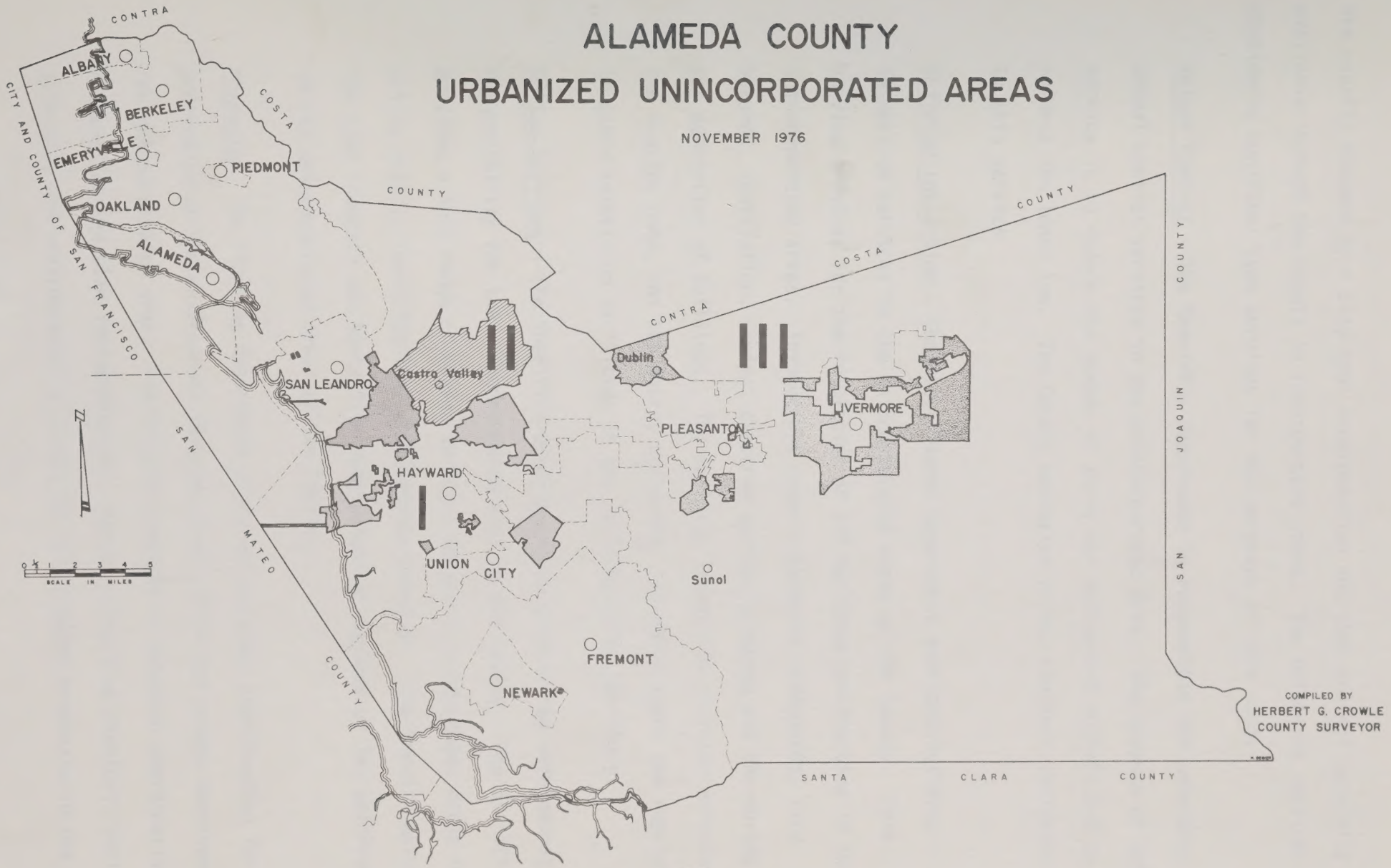
The geographic areas are designated for the purpose of conveniently forecasting the costs and revenues associated with each area. The areas are not intended to outline proposed cities, but merely to provide a basis upon which to project County costs.

MUNICIPAL TYPE SERVICES

The County Administrator's Office, with the assistance of the County's operating agencies and departments has identified municipal type services which are provided to urban unincorporated areas. As indicated previously, municipal type services

ALAMEDA COUNTY
URBANIZED UNINCORPORATED AREAS

NOVEMBER 1976



COMPILED BY
HERBERT G. CROWLE
COUNTY SURVEYOR

ALAMEDA COUNTY
UNINCORPORATED AREAS

are usually assumed by a city upon incorporation and they are not generally available through the County in incorporated areas. The following services are considered municipal type services for the purposes of this study:

Animal Control - The Sheriff's Department is responsible for providing animal control services in the unincorporated area. The purpose of this service is to reduce the number of stray and unlicensed animals and to enforce the leash law. The County maintains animal shelters incidental to this service.

Building Inspection - The Public Works Department provides building inspection services to the unincorporated areas of the County. This service provides for the regulation of all building construction in the unincorporated areas. Inspections cover structural safeguards, fire hazards, ventilation, zoning, electric wiring, plumbing and the moving and demolition of buildings. The Building Inspection Division enforces the housing code, and the quarry ordinance, and administers the regulation of cable television facilities in the unincorporated territory.

Police Services - The Sheriff's Department has primary law enforcement responsibility for the unincorporated area of the County. The Sheriff provides a full range of police services to the unincorporated areas including police patrol, investigation, and juvenile services. The Sheriff maintains the Eden Township and Santa Rita substations as centers of law enforcement in the unincorporated areas of the County.

Planning - The Planning Department plans and provides coordination for the protection of the environment through conservation and guided development in the unincorporated area. Planning is involved in research coordination, plan preparation and plan implementation. Matters affecting physical, social, economic, and environmental planning for development proposals in the

unincorporated area are primary responsibilities. The Planning Department maintains a detailed general plan for the unincorporated area and conducts hearings upon applications required by zoning and quarry and subdivision regulations. The Planning Department zoning administrator hears and decides applications for conditional use permits and variances to the regulations of the County zoning ordinance for the unincorporated area.

Administration - The costs of providing for the administration of municipal type services provided to the urbanized unincorporated areas are separately identified. The costs of administration include a ratable portion of the total budgets for the County Administrator, County Counsel, Auditor-Controller, Personnel and General Services functions which are not directly charged to operating agencies and departments. The administrative rate applied to unincorporated services was provided by the Cost Accounting Section of the Auditor-Controller's Office based on a recent cost distribution survey.

Other County services were studied, but not included as "municipal type services." These services include Emergency Ambulance Service and Dispatch Service. The payment of uncollectible emergency ambulance service has recently been expanded from exclusively unincorporated areas to some incorporated areas by Board policy. This policy change removes emergency ambulance service from the parameters of this study. Dispatch Services are attributed to Animal Control and Emergency Ambulance Services. Dispatch costs are directly identified as operating expenses of Animal Control and dispatch costs for emergency services are no longer within the scope of this study as indicated above.

APPROPRIATION PROJECTIONS

County appropriations for municipal type services provided to the unincorporated area have been projected by the County's operating agencies and departments responsible for each service provided. These projections include salary and

employee benefits, services and supplies and all other operating expenditures associated with municipal type services in the unincorporated area. The County Administrator has reviewed the agencies and departments appropriation projections and concurs in the information provided. The appropriation detail is set forth in the "Allocation of Costs" section of this report.

Generally, the agencies and departments which provide services to the unincorporated area employed the following approach in determining expenditure levels:

Allocation of Workload - Agencies and departments attempted to identify workload by the three major urbanized portions of the unincorporated County. The success of this effort was wholely dependent upon the complexity and availability of workload statistics which could be easily associated with defined geographic areas.

Population Estimates - In those instances where workload data was not available or was too complex to easily apply to defined geographic areas, population estimates were used as a source of allocating services to the three major geographic areas. The population approach is perhaps a less accurate measure of service level. However, in the absence of substantive workload data, the population approach is the most accurate means of expenditure projection available. Services to the unincorporated areas are provided on the basis of the whole area which makes the allocation of service by specific geographic area most difficult.

Budget Application - Once workload or the population allocation of service was determined, the appropriate percentage allocation of each area's service was applied to the overall 1975-76 budget. This information has been updated to reflect salary and program increases for the 1976-77 fiscal year. The budget application of percentage allocations resulted in the determination of an expenditure level for each municipal type service in each geographic area.

The time and effort of operating agencies and departments in projecting expenditures by geographic area is acknowledged and appreciated.

REVENUE FORECASTS

An effort was made to identify all funding sources which serve to directly offset The County cost of providing municipal type services to the unincorporated area. These revenue sources have been analyzed and distributed to the three main geographic areas identified. Basically the revenue sources fall into two major categories:

Operational Revenue - Operating revenues are direct funding sources associated with a specific municipal type service provided to the unincorporated area. Examples of operational revenue include animal licenses, zoning permits, and building inspection fees. These revenues were identified by operating agencies and departments and allocated to the three main urban unincorporated areas in the same manner as expenditures.

General Revenue - General Revenue includes sales, cigarette and motor vehicle taxes; liquor and franchise fees; highway licenses; and fines and forfeitures. A large portion of these taxes would not be available to the County if an area incorporates. For this reason, that portion of general revenue which would not accrue to the County after incorporation can be directly associated with municipal type services provided by the County to the unincorporated area. The State Board of Equalization has been provided with detailed maps of unspecified unincorporated regions. These detailed maps allow the State Board of Equalization to provide forecasts of general revenues for the unincorporated areas. The Auditor-Controller has adjusted these forecasts to reflect the amount the County would not receive if an area incorporates.

In addition, the Auditor has associated these general revenue forecasts with the three identified geographic areas. It is acknowledged that unincorporated area residents generate sales and cigarette taxes in the incorporated areas. No attempt is made to measure the financial implications of this practice which serve to finance city services.

The County Administrator and the Auditor-Controller have surveyed the revenue resources of the County to determine if any other revenue can be directly associated with the County provision of municipal type services in the unincorporated area. No funding sources beyond operational and general revenues have been found. Other revenue, such as revenue sharing, is not allocated to the County on the basis of unincorporated versus incorporated population. The main criteria employed during this survey of revenue was to identify funding sources which would be reduced or no longer be available to the County if incorporation occurs.

APPROPRIATION AND REVENUE CALCULATIONS

The detailed calculations which comprise the basis for appropriation and revenue projections are provided in the appendices to this report. An effort was made to illustrate the method of distribution and the allocation of revenue and appropriation resources based on the method employed. Calculations are shown by area within type of service or general revenue. A summary of the calculation appendices is as follows:

APPENDIX	SERVICE	PAGE REFERENCE
APPENDIX I	ANIMAL CONTROL	27
APPENDIX II	BUILDING INSPECTION	31
APPENDIX III	PLANNING	39
APPENDIX IV	POLICE SERVICES	47
APPENDIX V	ADMINISTRATION	53
APPENDIX VI	GENERAL REVENUE	56

ALLOCATION OF COSTS

INTRODUCTION

The "Allocation of Costs" section of this report will illustrate the distribution of County services and general revenues by geographic area. The appropriation, revenue, net County cost and budgeted positions are shown for each municipal type service within a given geographic area. The municipal type services within each geographic area include Animal Control, Building Inspection, Planning, Police Services and Administration. In addition, the total general revenue for each geographic area is separately identified. The general revenue includes all funding resources which are attributed to financing municipal type services in the unincorporated areas, but are not directly attributed to a single service.

A summary table and bar chart is provided for each geographic area. The table provides a quick reference for the distribution of costs and revenues associated with each area. The bar chart provides a graphic comparison of the services within a given area and illustrates the net County cost attributed to each service and the overall geographic area.

Financial highlights are provided for each geographic area. These highlights are an analysis of the information contained on the summary table and bar chart provided for each geographic area. The highlights relate the costs and revenues of one area to the other areas and the total costs and revenues for the entire urban unincorporated area. Basically, the financial highlights represent an overview and comparative analysis of each geographic area.

AREA I. EDEN-WASHINGTON

Area I includes Eden Consolidated, Fairview, Decoto and Tennyson Fire Protection Districts as well as the unincorporated areas within the Cities of San Leandro, Fremont, Newark and Hayward. This area represents the largest urban unincorporated area of the

County with an estimated population of 64,000. This population represents 53% of the County population residing in urban unincorporated areas.

A tabular summary and bar chart illustrating the costs and revenues attributed to Area I are shown on the following page. An overview and analysis of the costs and revenues attributed to this area is as follows:

Appropriation

- This area receives approximately $3 million in municipal type services
- This area receives 51% of all municipal type services provided to urban unincorporated areas
- The per capita appropriation for municipal type services is $46
- The portion of total services provided in this area is as follows: Police Services, 73%; Building Inspection, 9%; Administration, 9%; Planning, 5%; and Animal Control, 4%.

Revenue

- This area receives approximately $2.6 million in revenue
- This area receives 45% of all revenue attributed to the urban unincorporated area
- Per capita revenue is $41
- 11% or $275,000 of this area's revenue is operating revenue directly attributed to services provided within this area
- 89% or $2.3 million of this area's revenue is attributed to general revenue resources such as sales tax
- This area receives 44% of all general revenues attributed to urban unincorporated areas

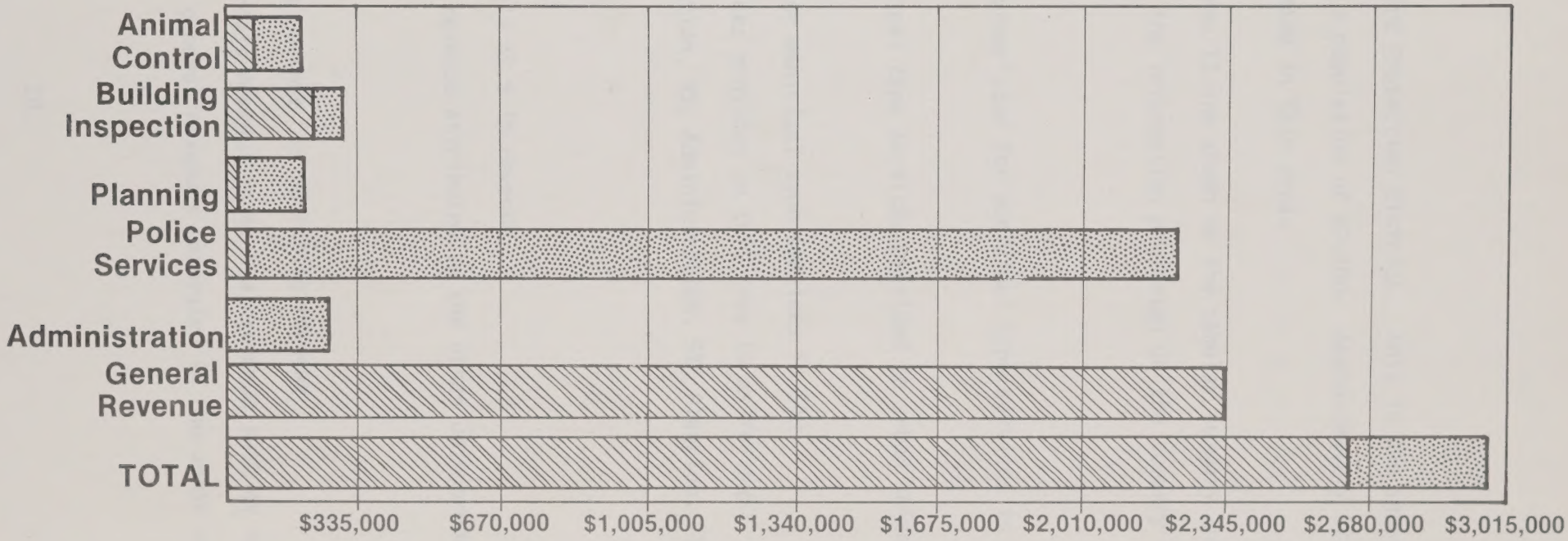
Net County Cost

- The County-wide subsidy for providing municipal type services in this area is $360,000

- This represents approximately 1¢ on the County-wide tax rate
- The County cost of providing municipal type services is $6 per capita

County Services
Urban Unincorporated Areas
AREA I - Eden-Washington

	Animal Control	Building Inspection	Planning	Police Services	Administration	General Revenue	TOTAL
Appropriation	$130,139	$270,462	$134,267	$2,197,546	$253,687		$2,986,101
Revenue	—40,261	—189,000	—20,555	—25,600	----------	—2,351,042	—2,626,458
Net County Cost	$ 89,878	$81,462	$113,712	$2,171,946	$253,687	—2,351,042	359,643
Budgeted Positions	6.1	9.8	5.7	87.1	----------		108.7



Net County Cost

Revenue

AREA II. CASTRO VALLEY

This area includes the Castro Valley Fire Protection District. This is the second largest urban unincorporated area with a population of 40,100. Approximately 32% of urban unincorporated residents are located in this area.

The costs and revenues attributed to Area II are shown on the tabular summary and bar chart which follow. The highlights of the information presented on the summary and bar chart are as follows:

Appropriation

- Approximately $2 million is appropriated for municipal-type services in this area
- Approximately 33% of all municipal type services provided to urban unincorporated areas is received in this area
- The per capita appropriation for municipal type services is $48
- The composition of total services provided in this area is as follows: Police Services, 71%; Building Inspection, 9%; Administration, 9%; Planning, 7%; and Animal Control, 4%

Revenue

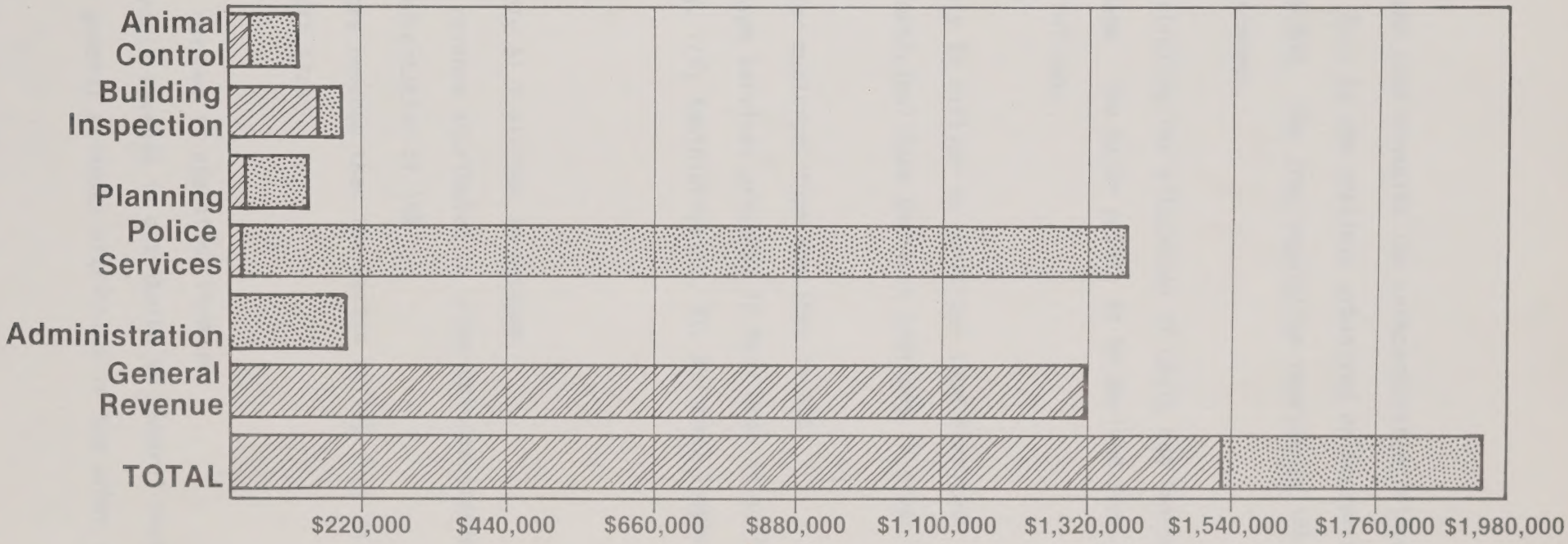
- This area receives approximately $1.5 in revenue
- This area receives 26% of all revenue attributed to the urban unincorporated area
- Per capita revenue is $38
- 13% or $194,000 of this area's revenue is operating revenue
- 87% or $1.3 million of this area's revenue is general revenue such as sales tax.
- This area receives 25% of all general revenues generated in the urban unincorporated areas

Net County Cost

- The County-wide subsidy for providing municipal type services in this area is $413,000
- The County-wide subsidy represents a little more than 1¢ on the County-wide property tax rate
- The County cost of providing municipal type services to this area if $10 per capita.

County Services
Urban Unincorporated Areas
AREA II - Castro Valley

	Animal Control	Building Inspection	Planning	Police Services	Administration	General Revenue	TOTAL
Appropriation	$81,846	$181,055	$125,749	$1,382,050	$166,525	----------	$1,937,225
Revenue	—25,320	—137,200	—15,492	—16,100	----------	—1,329,647	—1,523,759
Net County Cost	$56,526	43,855	$110,257	$1,365,950	$166,525	$—1,329,647	$ 413,466
Budgeted Positions	3.9	6.5	5.5	54.7	----------	----------	70.6



AREA III. LIVERMORE VALLEY

Area III consists primarily of Dublin and also contains the unincorporated fringe areas surrounding Pleasanton and Livermore. This is the smallest urbanized unincorporated area with an estimated population of 16,900. The area population represents 14% of the total urbanized unincorporated area residents.

The bar chart and tabular summary illustrating the allocation of costs and revenues to this area are shown on the following page. The major points to be derived from the costs and revenues illustrated are as follows:

Appropriation

- This area receives approximately $1 million in municipal type services
- This area receives 16% of all municipal type services provided to urban unincorporated areas
- The per capita appropriation for municipal type services is $56
- The composition of municipal type services provided in this area is as follows: Police Services, 62%; Planning, 17%; Administration, 9%; Building Inspection, 8%; and Animal Control, 4%

Revenue

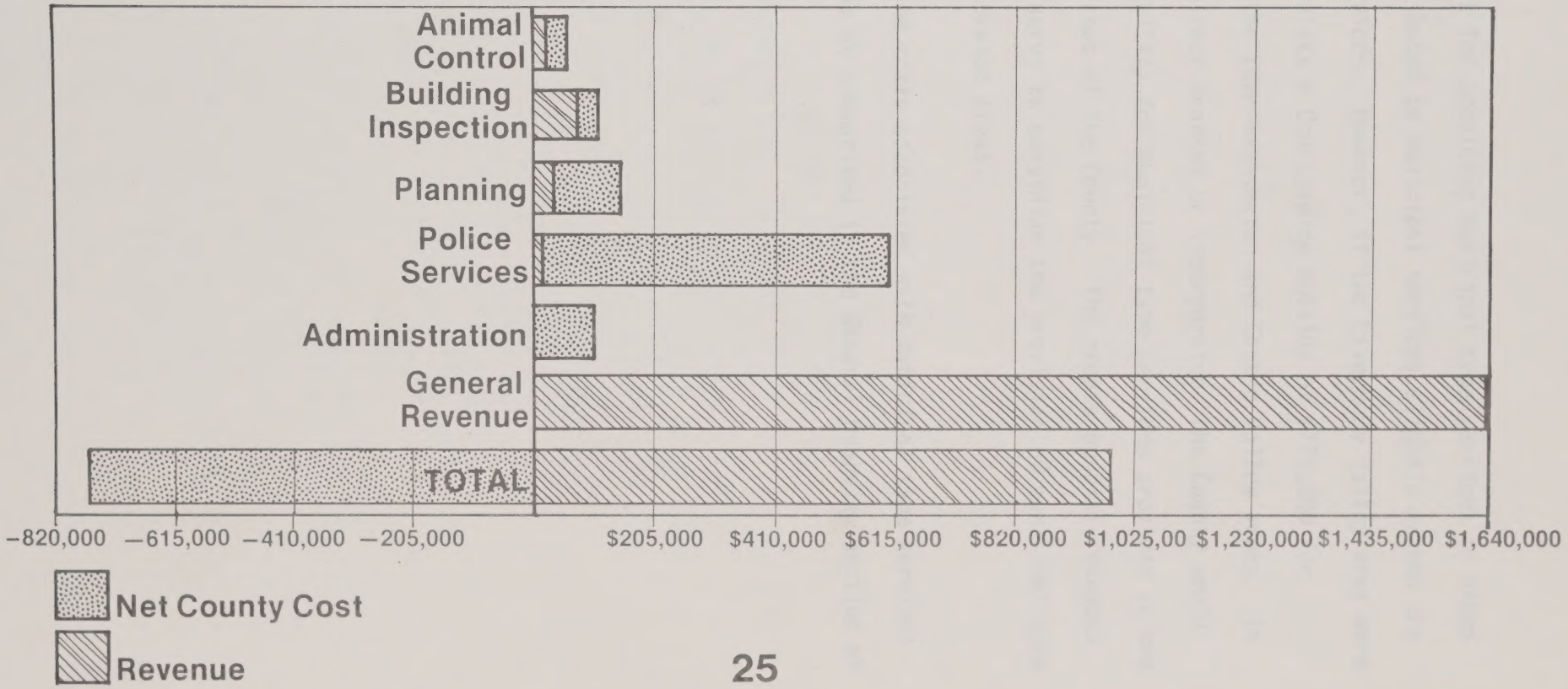
- This area receives approximately $1.7 million in revenue
- This area receives 29% of all revenue attributed to urban unincorporated areas as compared to population representation of 14%
- This area receives $200,000 more revenue than the Castro Valley area which has a population nearly 2½ times its size
- Per capita revenue is $102
- 6% or $100,000 of this area's revenue is operating revenue
- 94% or $1.6 million of this area's revenue is attributed to general revenue
- This area receives 31% of all general revenues attributed to the urban unincorporated area

Net County Cost

- The County receives an excess of $800,000 in revenue over the amount appropriated for providing municipal type services in this area
- This additional revenue income represents a savings of a little more than 2¢ on the County-wide property tax rate
- The County savings generated by the revenue excess is $46 per capita

County Services
Urban Unincorporated Areas
AREA III - Livermore Valley

	Animal Control	Building Inspection	Planning	Police Services	Administration	General Revenue	TOTAL
Appropriation	$34,314	$77,623	$160,992	$579,431	$86,807		$939,167
Revenue	−10,616	−58,672	−23,927	−6,750	----------	-1,630,084	−1,730,049
Net County Cost	$23,698	$18,951	$137,065	$572,681	$86,807	-1,630,084	$−790,882
Budgeted Positions	1.6	2.8	7.1				34.5



ALL AREAS

Overall, there is no County-wide cost for providing municipal type services to urban unincorporated areas. Revenues attributed to municipal services slightly exceed the appropriation required for these services. However, if the Livermore Valley area were excluded from this analysis, there exists a County-wide subsidy of $773,000 for municipal type services provided to the Eden-Washington and Castro Valley areas. In the event that the Dublin area was either annexed or incorporated, the County would immediately accrue a County-wide liability for municipal type services provided to the remaining urbanized unincorporated areas of the County. The excess general revenues which now accrue to the Dublin area serve to subsidize the provision of municipal type services in other urbanized unincorporated areas.

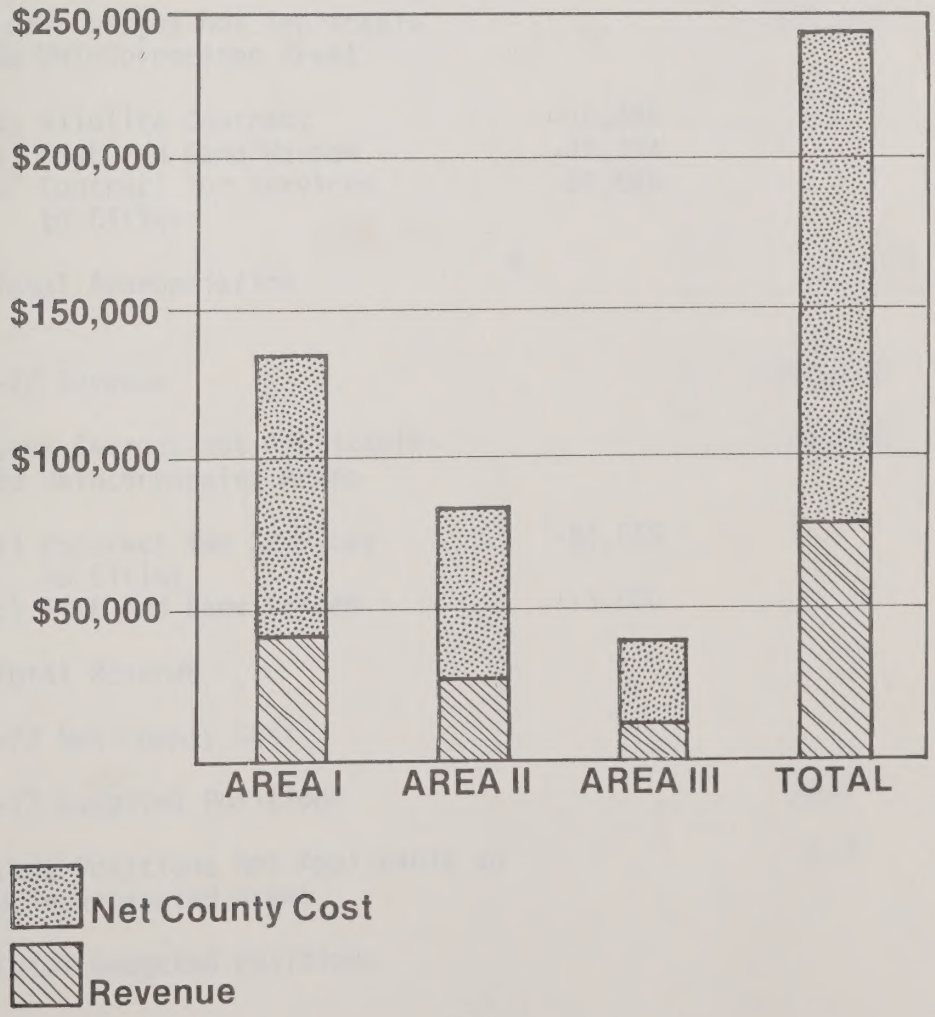
The overall impact of the revenues and costs associated with municipal type services in all urbanized unincorporated areas is summarized in the General Overview section of this report.

APPENDIX I

ANIMAL CONTROL SERVICES

County Services
Urban Unincorporated Areas
ANIMAL CONTROL SUMMARY

	AREA I Eden-Washington	AREA II Castro Valley	AREA III Livermore Valley	TOTAL
Appropriation	$130,139	$81,846	$34,314	$246,299
Revenue	-40,261	-25,320	-10,616	-76,197
Net County Cost	$89,878	$56,526	$23,698	$170,102
Budgeted Positions	6.1	3.9	1.6	11.6



COUNTY SERVICES
URBAN UNINCORPORATED AREAS

DEPARTMENT: SHERIFF
BUDGET UNIT: 282

SERVICE: ANIMAL CONTROL
AREAS: AREAS I,II & III

SUMMARY OF COUNTY COST

	Area I	Area II	Area III
Appropriation	$130,139	$ 81,845	$ 34,314
Revenue	-40,261	-25,320	-10,616
Net County Cost	89,878	56,526	23,698
Budgeted Positions	6.1	3.9	1.6

A.	1976-77 Appropriation		$ 361,521	
	1. Less Charges not Applicable to Unincorporated Areas		-107,343	
	a) Wildlife Contract	-10,454		
	b) Fish and Game Warden	-12,324		
	c) Contract for Services to Cities	-84,565		
	2. Total Appropriation			$254,178
B.	1976-77 Revenue		-166,200	
	1. Less Charges not Applicable to Unincorporated Areas		87,565	
	a) Contract for Services to Cities	-84,565		
	b) Fish and Game Warden	-3,000		
	2. Total Revenue			-78,635
C.	1976-77 Net County Cost			175,543
D.	1976-77 Budgeted Positions		15.7	
	1. Less Positions Not Applicable to Unincorporated Areas		-3.7	
	2. Total Budgeted Positions			12.0

DISTRIBUTION OF COST BY POPULATION

A. Total Costs

1. Appropriation	$254,178
2. Revenue	-78,635
3. Net County Cost	175,543
4. Budgeted Positions	12.0

B. Distribution by Population

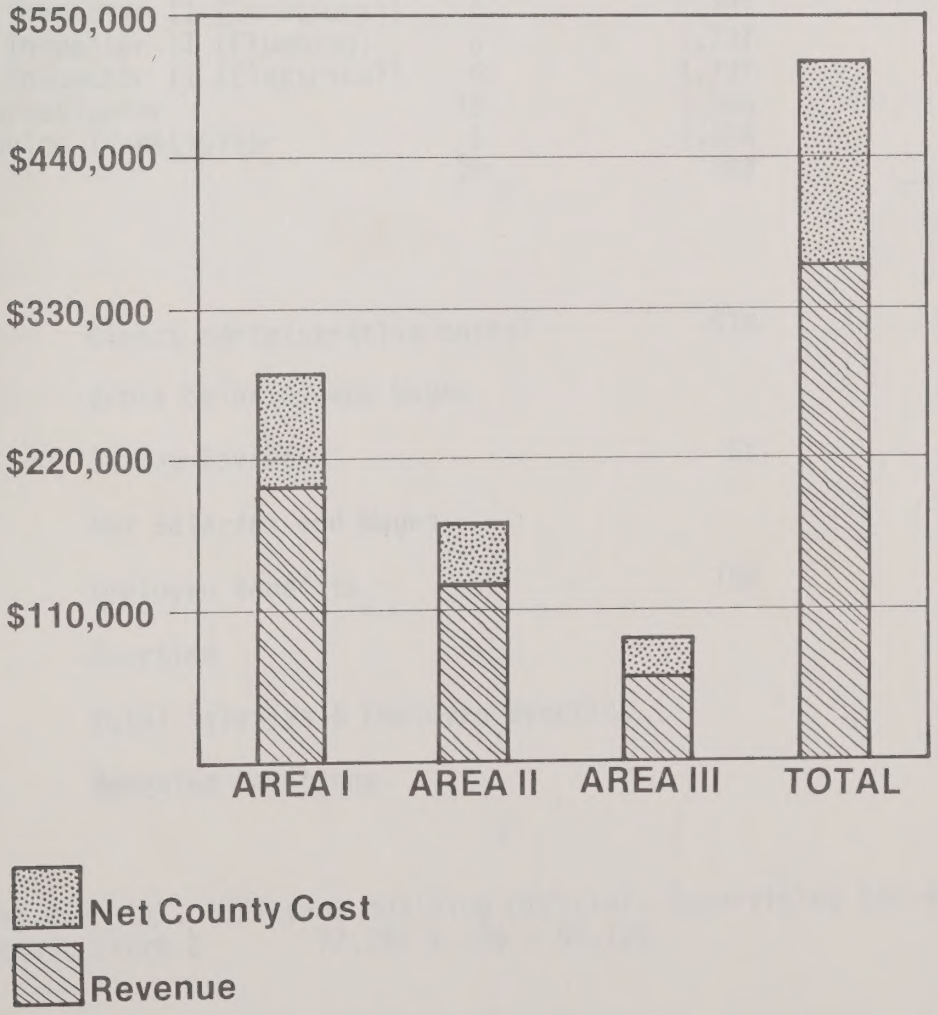
Area	Population	% of Total Population		Cost
I	64,000	51.2%	Appropriation	$130,139
			Revenue	-40,261
			Net County Cost	89,878
			Budgeted Positions	6.1
II	40,100	32.2%	Appropriation	81,846
			Revenue	-25,320
			Net County Cost	56,526
			Budgeted Positions	3.9
III	16,900	13.5%	Appropriation	34,314
			Revenue	-10,616
			Net County Cost	23,698
			Budgeted Positions	1.6
All Other	3,900	3.1%	Appropriation	7,879
			Revenue	-2,438
			Net County Cost	5,441
			Budgeted Positions	.4
TOTAL	124,900	100.0%	Appropriation	254,178
			Revenue	-78,635
			Net County Cost	175,543
			Budgeted Positions	12.0

APPENDIX II

BUILDING INSPECTION SERVICES

County Services
Urban Unincorporated Areas
BUILDING INSPECTION SUMMARY

	AREA I Eden-Washington	AREA II Castro Valley	AREA III Livermore Valley	TOTAL
Appropriation	$ 270,462	$ 181,055	$ 77,623	$ 529,140
Revenue	-189,000	-137,200	-58,672	-384,872
Net County Cost	$ 81,462	$ 43,855	$ 18,951	$ 144,268
Budgeted Positions	9.8	6.5	2.8	19.1



COUNTY SERVICES
URBAN UNINCORPORATED AREAS

DEPARTMENT: PUBLIC WORKS AGENCY
BUDGET UNIT: 266

SERVICE: BUILDING INSPECTION
AREA: I

SUMMARY OF COUNTY COST

Appropriation	$270,462
Revenue	189,000
Net County Cost	81,462
Budgeted Positions	9.7

SALARIES & EMPLOYEE BENEFITS

Class Title	Months	Rate	Amount
Engineering Geologist	3	$1,974	$ 5,922
Building Inspector I	48	1,509	72,432
Plan Checker	6	1,580	9,480
Building Inspector II (Structural)	6	1,737	10,422
Building Inspector II (Plumbing)	6	1,737	10,422
Building Inspector II (Electrical)	6	1,737	10,422
Zoning Investigator	18	1,385	24,930
Senior Zoning Investigator	6	1,594	9,564
Clerk II	18	823	14,814
			$168,408
Direct administrative costs[1]		51%	33,724
Gross Salaries and Wages			202,132
Salary Savings		5%	-10,106
Net Salaries and Wages			192,026
Employee Benefits		19%	36,485
Overtime			900
Total Salaries & Employee Benefits			229,411
Budgeted Positions			9.75

[1]Building Official, Assistant Building Official, Supervising Secretary II and Account Clerk I 77,796 x .85 = 66,126

SERVICES & SUPPLIES

Account	Amount
Office Expense	$ 2,340
Maintenance - Equipment (Purchased)	290
Maintenance - Electronic Equipment	1,485
Communications	3,880
Memberships, Dues & Subscriptions	335
Transportation - Motor Vehicle	15,452
Travel	638
Special Departmental Expense	3,289
Professional and Specialized Services	6,270
Compensation Insurance	518
B.M.D. Space Rental	5,594
Reprographic Services	960
Total Services and Supplies	41,051
Total Appropriation	$270,462

REVENUE

Account	Amount
Business Licenses	$ -9,800
Construction Permits	-160,000
Rent of Land and Buildings	-1,200
Vehicle Abatement Program	-18,000
Total Revenue	-$189,000
Net County Cost	$ 81,462

DEPARTMENT: PUBLIC WORKS AGENCY
BUDGET UNIT: 266

SERVICE: BUILDING INSPECTION
AREA: II

SUMMARY OF COUNTY COST

Appropriation	$181,055
Revenue	137,200
Net County Cost	43,855
Budgeted Positions	6.5

SALARIES & EMPLOYEE BENEFITS

Class Title	Months	Rate	Amount
Engineering Geologist	2	$1,974	$ 3,948
Building Inspector I	32	1,509	48,288
Plan Checker	4	1,580	6,320
Building Inspector II (Structural)	4	1,737	6,948
Building Inspector II (Plumbing)	4	1,737	6,948
Building Inspector II (Electrical)	4	1,737	6,984
Zoning Investigator	12	1,385	16,620
Senior Zoning Investigator	4	1,594	6,376
Clerk II	12	823	9,876
			$112,272
Direct administrative costs		35% of 66,126	23,144
Gross Salaries and Wages			135,416
Salary Savings		5%	-6,771
Net Salaries and Wages			128,645
Employee Benefits		19%	24,443
Overtime			600
Total Salaries & Employee Benefits			153,688
Budgeted Positions			6.5

SERVICES & SUPPLIES

Account	Amount
Office Expense	$ 1,560
Maintenance - Equipment (Purchased)	193
Maintenance - Electronic Equipment	990
Communications	2,587
Memberships, Dues & Subscriptions	223
Transportation - Motor Vehicle	10,301
Travel	426
Special Departmental Expense	2,193
Professional & Specialized Services	4,180
Compensation Insurance	345
B.M.D. Space Rental	3,729
Reprographic Services	640
Total Services and Supplies	27,367
Total Appropriation	$181,055

REVENUE

Account	Amount
Business Licenses	$-18,500
Construction Permits	-106,700
Rent of Land and Buildings	-0-
Vehicle Abatement Program	-12,000
Total Revenue	-$137,200
Net County Cost	$ 43,855

DEPARTMENT: PUBLIC WORKS AGENCY
BUDGET UNIT: 266

SERVICE: BUILDING INSPECTION
AREA: III

SUMMARY OF COUNTY COST

Appropriation	$77,623
Revenue	58,672
Net County Cost	18,951
Budgeted Positions	2.8

SALARIES AND EMPLOYEE BENEFITS

Class Title	Months	Rate	Amount
Engineering Geologist	1	$1,974	$ 1,974
Building Inspector I	13	1,509	19,617
Plan Checker	2	1,580	3,160
Building Inspector II (Structural)	2	1,737	3,474
Building Inspector II (Plumbing)	2	1,737	3,474
Building Inspector II (Electrical)	2	1,737	3,474
Zoning Investigator	5	1,385	6,925
Senior Zoning Investigator	2	1,594	3,188
Clerk II	5	823	4,115
			$49,401
Direct administrative costs		13%	9,257
Gross Salaries and Wages			58,658
Salary Savings		5%	-2,933
Net Salaries and Wages			55,725
Employee Benefits		19%	10,588
Overtime			225
Total Salaries & Employee Benefits			66,538
Budgeted Positions			2.8

SERVICES AND SUPPLIES

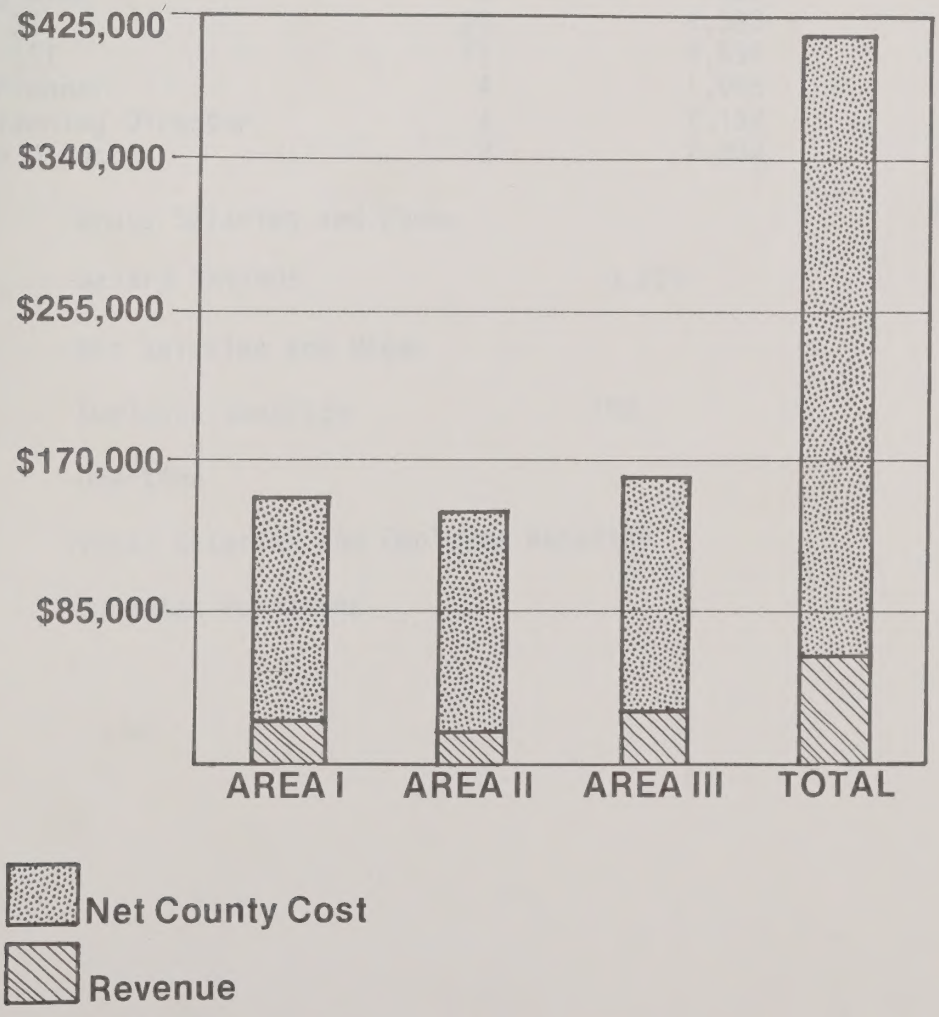
Account	Amount
Office Expense	$ 632
Maintenance - Equipment (Purchased)	78
Maintenance - Electronic Equipment	401
Communications	1,048
Memberships, Dues & Subscriptions	91
Transportation - Motor Vehicle	4,172
Travel	173
Special Departmental Expense	888
Professional & Specialized Services	1,693
Compensation Insurance	140
B.M.D. Space Rental	1,510
Reprographic Services	259
Total Services and Supplies	11,085
Total Appropriation	77,623

REVENUE

Account	Amount
Business Licenses	$-9,900
Construction Permits	-43,840
Rent of Land and Buildings	-0-
Vehicle Abatement Program	-4,932
Total Revenue	-$58,672
Net County Cost	$18,951

County Services
Urban Unincorporated Areas
PLANNING SUMMARY

	AREA I Eden-Washington	AREA II Castro Valley	AREA III Livermore Valley	TOTAL
Appropriation	$134,267	$125,749	$160,992	$421,008
Revenue	-20,555	-15,492	-23,927	-59,974
Net County Cost	$113,712	$110,257	$137,065	$361,034
Budgeted Positions	5.7	5.5	7.1	18.3



COUNTY SERVICES
URBAN UNINCORPORATED AREAS

DEPARTMENT: PLANNING
BUDGET UNIT: 273

SERVICE: PLANNING
AREA: I

SUMMARY OF COUNTY COST

Appropriation	$134,267
Revenue	-20,555
Net County Cost	113,712
Budgeted Positions	5.7

SALARIES & EMPLOYEE BENEFITS

Class Title	Months	Rate	Amount
Planning Commissioner	130FS	50	$ 6,500
Administrative Services Asst.	2	1,552	3,104
Administrative Intern	89H	5.00	445
Clerk II	4	823	3,292
Stenographer II	6	867	5,202
Sup. Admin. Secretary	3	1,182	3,546
Account Clerk II	2	906	1,812
Zoning Administrator	4	2,152	8,608
Planning Aide	6	987	5,922
Planner II	20	1,385	27,700
Planner III	11	1,594	17,534
Senior Planner	4	1,955	7,820
Asst. Planning Director	4	2,152	8,608
Planning Director	2	2,932	5,864
Gross Salaries and Wages			$105,957
Salary Savings		3.22%	-3,412
Net Salaries and Wages			102,545
Employee Benefits		19%	19,484
Overtime			90
Total Salaries and Employee Benefits			122,119
Budgeted Positions			5.7

SERVICES AND SUPPLIES

Account	Amount
Office Expense	$ 6,598
Transportation - Motor Vehicle	694
Publications and Legal Notices	2,711
Special Departmental Expense	215
Professional and Specialized Services	1,840
Compensation Insurance	90
Total Services and Supplies	12,148
Total Appropriation	134,267

REVENUE

Account	Amount
Zoning Permits	-16,117
Planning and Engineering Service	-4,260
Sale of Personal Property (Zoning Ordinance)	-63
Other Revenue	-115
Total Revenue	-$20,555
Net County Cost	$113,712

DEPARTMENT: PLANNING
BUDGET UNIT: 273

SERVICE: PLANNING
AREA: II

SUMMARY OF COUNTY COST

Appropriation	$125,749
Revenue	-15,492
Net County Cost	110,257
Budgeted Positions	5.5

SALARIES AND EMPLOYEE BENEFITS

Class Title	Months	Rate	Amount
Planning Commissioner	103FS	50	$ 5,150
Administrative Services Assistant	2	1,552	3,104
Administrative Intern	89H	5.00	445
Clerk II	4	823	3,292
Stenographer II	6	867	5,202
Sup. Admin. Secretary	3	1,182	3,546
Account Clerk II	2	906	1,812
Zoning Administrator	4	2,152	8,608
Planning Aide	6	987	5,922
Planner II	19	1,385	26,315
Planner III	10	1,594	15,940
Senior Planner	3	1,955	5,865
Assistant Planning Director	4	2,152	8,608
Planning Director	2	2,932	5,864
Gross Salaries and Wages			$99,673
Salary Savings		3.22%	-3,209
Net Salaries and Wages			96,464
Employee Benefits		19%	18,328
Overtime			80
Total Salaries & Employee Benefits			114,872
Budgeted Positions			5.5

SERVICES AND SUPPLIES

Account	Amount
Office Expense	$ 5,865
Transportation - Motor Vehicle	617
Publications and Legal Notices	2,444
Special Departmental Expense	191
Professional and Specialized Services	1,680
Compensation Insurance	80
Total Services and Supplies	10,877
Total Appropriation	125,749

REVENUE

Account	Amount
Zoning Permits	11,929
Planning and Engineering Service	3,407
Sale of Personal Property (Zoning Ordinance)	51
Other Revenue	105
Total Revenue	-15,492
Net County Cost	$110,257

DEPARTMENT: PLANNING
BUDGET UNIT: 273

SERVICE: PLANNING
AREA: III

SUMMARY OF COUNTY COST

Appropriation	$160,992
Revenue	-23,927
Net County Cost	137,065
Budgeted Positions	7.1

SALARIES AND EMPLOYEE BENEFITS

Class Title	Months	Rate	Amount
Planning Commissioner	134FS	50	$ 6,700
Administrative Services Asst.	3	1,552	4,656
Administrative Intern	178H	5.00	890
Clerk II	6	823	4,938
Stenographer II	9	867	7,803
Sup. Admin. Secretary	4	1,182	4,728
Account Clerk II	3	906	2,718
Zoning Administrator	3	2,152	6,456
Planning Aide	7	987	6,909
Planner II	24	1,385	33,240
Planner III	12	1,594	19,128
Senior Planner	5	1,955	9,775
Asst. Planning Director	5	2,152	10,760
Planning Director	3	2,932	8,796
Gross Salaries and Wages			$127,497
Salary Savings		3.22%	-4,105
Net Salaries and Wages			123,392
Employee Benefits		19%	23,444
Overtime			70
Total Salaries & Employee Benefits			146,906
Budgeted Positions			7.1

SERVICES AND SUPPLIES

Account	Amount
Office Expense	$ 8,064
Transportation - Motor Vehicle	848
Publications and Legal Notices	2,481
Special Departmental Expense	263
Professional and Specialized Services	2,320
Compensation Insurance	110
Total Services and Supplies	14,086
Total Appropriation	160,992

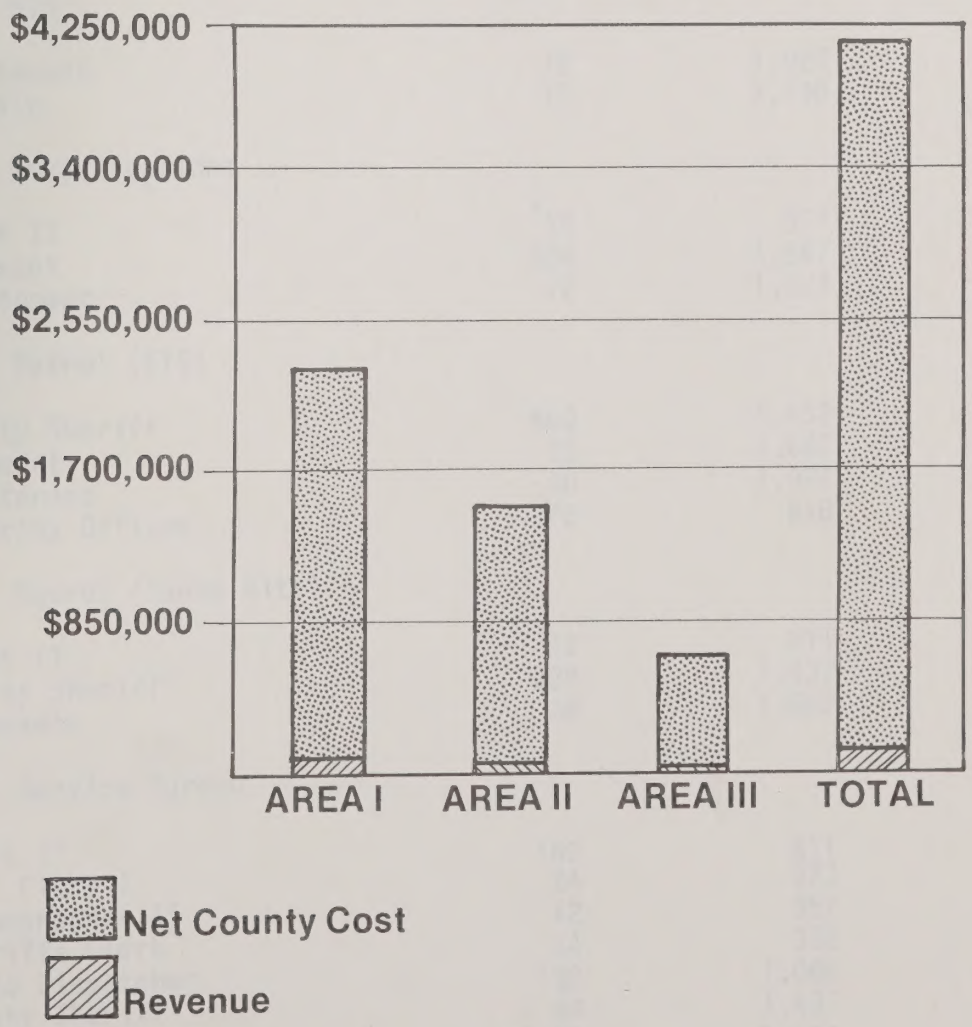
REVENUE

Account	Amount
Zoning Permits	16,920
Planning and Engineering Service	6,816
Sale of Personal Property (Zoning Ordinance)	46
Other Revenue	145
Total Revenue	-23,927
Net County Cost	$137,065

APPENDIX IV
POLICE SERVICES

County Services
Urban Unincorporated Areas
POLICE SERVICES SUMMARY

	AREA I Eden-Washington	AREA II Castro Valley	AREA III Livermore Valley	TOTAL
Appropriation	$2,197,546	$1,382,050	$579,431	$4,159,027
Revenue	-25,600	-16,100	-6,750	-48,450
Net County Cost	$2,171,946	$1,365,950	$572,601	$4,110,577
Budgeted Positions	87.1	54.7	23.0	164.8



COUNTY SERVICES
URBAN UNINCORPORATED AREAS

DEPARTMENT: SHERIFF
BUDGET UNIT: 220

SERVICE: POLICE SERVICES
AREAS: AREAS I, II & III

SUMMARY OF COUNTY COST

	Area I	Area II	Area III
Appropriation	$2,197,546	$1,382,050	$ 579,431
Revenue	-25,600	-16,100	-6,750
Net County Cost	2,171,946	1,365,950	572,681
Budgeted Positions	87.1	54.7	23.0

SALARIES AND EMPLOYEE BENEFITS

Class Title	Months	Rate	Amount
ETS			
Lieutenant	12	1,927	$ 23,124
Captain	12	2,190	26,280
Investigations			
Clerk II	12	811	9,732
Sergeant	324	1,667	540,108
Lieutenant	12	1,927	23,124
Patrol (ETS)			
Deputy Sheriff	660	1,437	948,420
Sergeant	72	1,667	120,024
Lieutenant	48	1,927	92,496
Security Officer	72	918	66,096
Patrol (Santa Rita)			
Clerk II	12	811	9,732
Deputy Sheriff	228	1,437	327,636
Sergeants	36	1,667	60,012
Service Bureau			
Clerk II	180	811	145,980
Sup. Clerk I	24	973	23,352
Stenographer II	12	857	10,284
Sheriffs Clerk	24	932	22,368
Radio Dispatcher	192	1,066	204,672
Deputy Sheriff	84	1,437	120,708
Sergeant	12	1,667	20,004
Lieutenant	12	1,927	23,124

Gross Salaries and Wages		$2,817,276
Salary Savings	4.5%	-126,777
Net Salaries and Wages		2,690,499[1]
Employee Benefits		536,774
• Retirement - $692,380 x 52% = $366,961 • FICA - 100,392 x 52% = 53,208 • Health - 220,010 x 52% = 116,605		
Overtime		200,000
Differentials		115,000
Total Salaries & Employee Benefits		3,542,273
Budgeted Positions		170.0[2]

1 (52% of #220 budget)

2 (49.6% of #220 budget)
(16% of all Deputies in Department)

SERVICES AND SUPPLIES - ALL AREAS

Account	Calculation	Amount
Clothing	$201,175 x 16%	$ 32,188
Office Expense	$ 77,150 x 49.6%	38,266
Electronic Equipment		100,000
Communications	$165,190 x 49.6%	81,934
Transportation - Motor Vehicles		250,000
Travel	$ 33,324 x 49.6%	16,529
Rent	$185,153 x 49.6%	91,836
Space	$115,068 x 49.6%	56,383
Compensation Insurance		50,434
	Total Services and Supplies	717,570
Fixed Assets = $65,000 x 49.6%		32,240
	Total Appropriation	4,292,083

REVENUE

Account	Calculation	Amount
Business Licenses		-14,000
P.O.S.T.	$225,000 x 16%	-36,000
	Total Revenue	-50,000
Net County Cost		$4,242,083

S U M M A R Y

Appropriations	$4,292,083
Revenue	50,000
Net County Cost	$4,242,083
Budgeted Positions	170.0

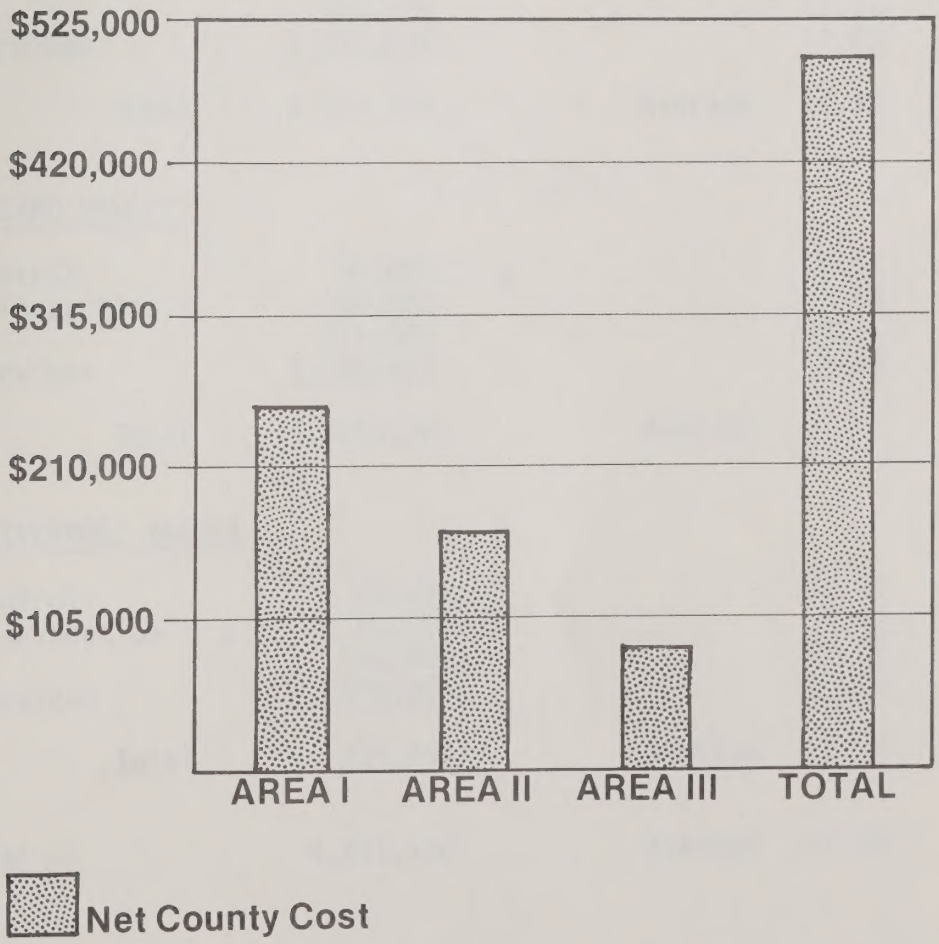
DISTRIBUTION BY POPULATION

	Population	%		$
Area I	64,000	51.2	Appropriation	$2,197,546
			Revenue	25,600
			Net County Cost	$2,171,946
			Budgeted Positions	87.1
Area II	40,100	32.2	Appropriation	$1,382,050
			Revenue	16,100
			Net County Cost	$1,365,950
			Budgeted Positions	54.7
Area III	16,900	13.5	Appropriation	$ 579,431
			Revenue	6,750
			Net County Cost	$ 572,681
			Budgeted Positions	23.0
Other	3,900	3.1	Appropriation	$ 133,056
			Revenue	50,000
			Net County Cost	$ 132,006
			Budgeted Positions	5.2
	124,900	100	Appropriation	$4,292,083
			Revenue	50,000
			Net County Cost	$4,242,083
			Budgeted Positions	170.0

APPENDIX V
ADMINISTRATION

County Services
Urban Unincorporated Areas
ADMINISTRATION SUMMARY

	AREA I Eden-Washington	AREA II Castro Valley	AREA III Livermore Valley	TOTAL
Appropriation	$ 253,687	$ 166,525	$ 86,807	$ 507,019



COUNTY SERVICES
URBAN UNINCORPORATED AREAS

GENERAL ADMINISTRATION COSTS
ALL AREAS

SUMMARY OF COUNTY COST

	Area I	Area II	Area III
Appropriation	$253,687	$166,525	$ 86,807

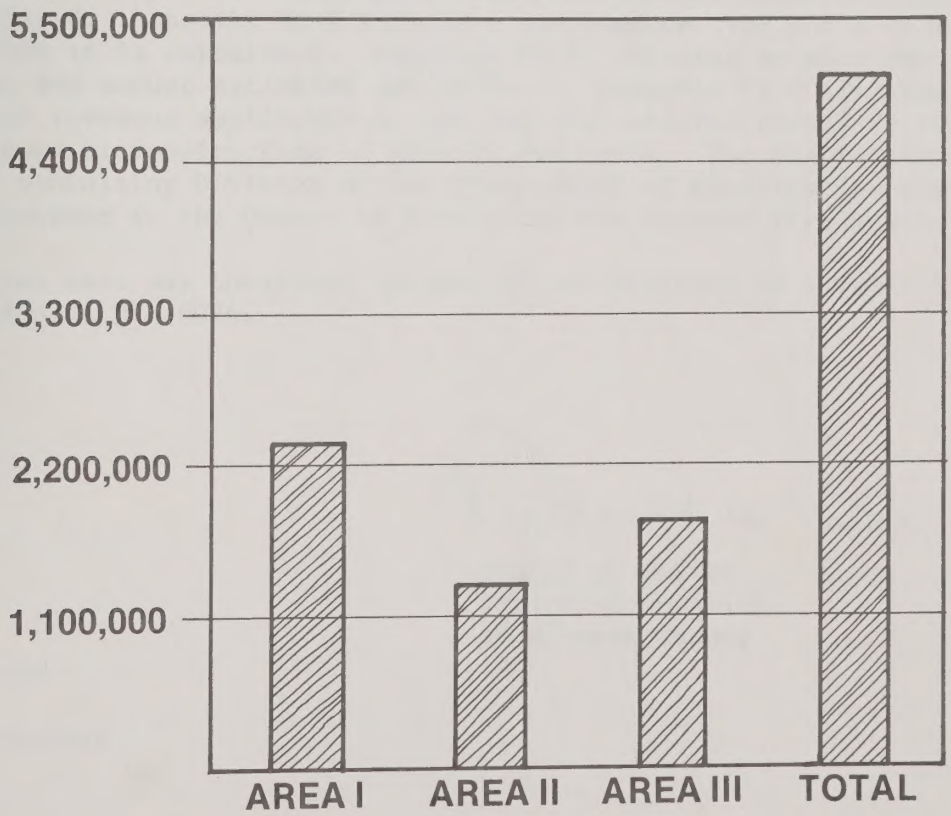
	Total Salaries & Emp. Benefits		Administrative Cost Rate	Administrative Cost
AREA I - EDEN - WASHINGTON				
Animal Control	87,605		12.5%	10,951
Building Inspection	229,411		5.0%	11,471
Planning	122,119		17.1%	20,882
Police Services	1,813,644		11.6%	210,383
Total	2,252,779	Average	11.3%	253,687
AREA II - CASTRO VALLEY				
Animal Control	55,095		12.5%	6,887
Building Inspection	153,688		5.0%	7,684
Planning	114,872		17.1%	19,643
Police Services	1,140,612		11.6%	132,311
Total	1,1464,267	Average	11.4%	166,525
AREA III - LIVERMORE VALLEY				
Animal Control	23,099		12.5%	2,887
Building Inspection	66,538		5.0%	3,327
Planning	146,906		17.1%	25,121
Police Services	478,207		11.6%	55,472
Total	714,750	Average	12.1%	86,807
GRAND TOTAL	4,431,796	Average	11.4%	507,019

APPENDIX VI

GENERAL REVENUE

County Services
Urban Unincorporated Areas
General Revenue Summary

	AREA I Eden-Washington	AREA II Castro Valley	AREA III Livermore Valley	TOTAL
Revenue	$ —2,351,042	$ —1,329,647	$ —1,630,084	$—5,310,773



Revenue

COUNTY OF ALAMEDA
office of the
AUDITOR-CONTROLLER

DONALD M. PARKIN
Auditor-Controller

HERBERT W. COCHRAN
Chief Deputy Auditor

Room 238, Administration Building
Oakland, California 94612

INTERDEPARTMENTAL COMMUNICATION

TO MR. LOREN ENOCH, COUNTY ADMINISTRATOR

FROM DONALD M. PARKIN, AUDITOR-CONTROLLER

SUBJECT UNINCORPORATED SERVICES STUDY

DATE NOVEMBER 3, 1976

At your request this office has examined the general revenues associated with specific unincorporated portions of Alameda County. In the analysis only those revenues that would not accrue to the County because of incorporation were identified. No attempt was made to forecast revenues for the unincorporated areas that might be generated via future acts of a city. For example, excluded were such possibilities as city business license fees and taxes, transfer taxes, hotel taxes, added franchise fees, and various licenses and permits.

In order to provide meaningful revenue estimates three sections were prepared. Appendix VI-A indicates the revenue type and a description of how it is calculated. Appendix VI-B indicates by area the revenue type and amount estimated for 1976-77. Appendix VI-C illustrates those revenues applicable to gas tax that are restricted to the maintenance or construction of streets and roads. The Statistical Research and Consulting Division of the State Board of Equalization provided assistance to the County in developing the revenue forecasting data.

If you have any questions, please do not hesitate to contact Don Warden at 874-6024.

DONALD M. PARKIN
Auditor-Controller
of Alameda County

DMP:lm

Enclosures

APPENDIX VI A

Revenue Type and Description

LOCAL SALES AND USE TAX

Under the Bradley-Burns Uniform Local Sales and Use Tax Law one percent of the gross receipt of designated retail sales is collected for cities and counties. A charge is assessed by the State Board of Equalization for collection costs. The balance is distributed to cities and counties based on the location where the sales were made. The formula is as follows for an incorporated area:

1. Gross 1% of sales
2. Less: Cost of Administration (.0082%)
3. Net 1% of sales less administration costs
4. Less: Amount shared with the County (.05 of net 1%)
5. Net Revenue (.95 of Net 1%)

LIQUOR LICENSE FEES

This revenue is collected on the basis of the number and type of active liquor outlets in a specific area. In lieu of local business taxes, 90 percent of the amount collected for liquor licenses is returned to cities and counties.

CIGARETTE TAX

Cigarette taxes are collected by the State at the rate of 10 cents per pack. Three cents is distributed by the State to cities and counties in the proportion that local sales tax distributed to each city and county bears to the total of such local sales tax distributed in the previous calendar quarter. (6% of net sales tax plus $1.90 times population of area.)

MOTOR VEHICLE IN LIEU TAX

This is an Ad Valorem tax imposed on all motor vehicles required to be registered under the State Vehicle Code. Revenues are credited to the Motor Vehicle License Fund. After disbursing amounts appropriated by the legislature to the Department of Motor Vehicles and certain other costs, the remaining balance in the fund is apportioned to cities and counties equally (50-50) on a population basis. (Population x $10.78.)

HIGHWAY CARRIERS UNIFORM BUSINESS LICENSE TAX

This tax is the result of one-tenth of one percent of the gross operating revenue of highway carriers under the jurisdiction of the Public Utilities Commission less various deductions. Revenue amounts to about ten cents per capita. (Population x $.10.)

FRANCHISE FEES

Cities and counties have the authority to impose fees on privately-owned utility companies, other than telephone companies, for the use of roads and streets. Utilities which pay franchise fees are gas, electrical, water, garbage, cable television and oil pipelines. Alameda County collects approximately $70,000 each fiscal year from Franchise Fees. Since this amount is not accounted for by area it has been distributed on the basis of population to each of the three areas in this study. This is felt to be a reasonable and equitable means of allocation.

	Population	Amount
Area I	64,000	$35,869
Area II	40,100	22,474
Area III	20,800	11,657
Total	124,900	$70,000

FINES AND FORFEITURES

For fines and forfeitures arising out of arrests under the Penal Code by city officers, a percentage of the fines and forfeitures is retained by the County for the cost of administering the court system, and the remainder transferred to the city concerned. Fines and forfeitures resulting from Vehicle Code violations following arrests by a city officer, must be placed in a traffic safety fund and may be used for a variety of traffic safety related purposes. Cities also receive 50% of motor vehicle fines and forfeitures collected from persons arrested within the city by a State officer for a Vehicle Code violation.

Data is not available to determine the amount collected by the various courts from the unincorporated area. An exact amount would involve a tremendous amount of effort and even then certain assumptions would have to be made. For the purpose of this report an estimated amount of $500,000 is believed to be identifiable to unincorporated areas as future city revenue. This amount was allocated on the basis of population to each area. It must be recognized by anyone using this report that this amount and approach is felt to be reasonable, but it is purely an estimate.

	Population	Amount
Area I	64,000	$256,205
Area II	40,100	160,528
Area III	20,800	83,267
Total	124,900	$500,000

APPENDIX VI B

Revenue Estimates By Area

AREA I

Ashland, Cherryland, Fairview,
San Lorenzo, Decoto, Tennyson, Etc.

Forecast of Local Revenues

GENERAL FUND

Local Sales and Use Tax	$1,153,849
Liquor License Fees	17,968
Cigarette Tax	190,831
Motor Vehicle In-Lieu Tax	689,920
Highway Carriers' Uniform Business License	6,400
Franchise Fees	35,869
Fines and Forfeitures	256,205
Total	$2,351,042

Population 64,000

AREA II

Castro Valley

Forecast of Local Revenues

GENERAL FUND

Local Sales and Use Tax	$584,194
Liquor License Fees	14,921
Cigarette Tax	111,242
Motor Vehicle In-Lieu Tax	432,278
Highway Carriers' Uniform Business License	4,010
Franchise Fees	22,474
Fines and Forfeitures	160,528
Total	$1,329,647

Population 40,100

AREA III

Dublin and Unincorporated Areas of
Livermore, and Pleasanton

GENERAL FUND

Local Sales and Use Tax		$1,190,927
Liquor License Fees		6,954
Cigarette Tax	$71,455 = $39,520	110,975
Motor Vehicle In-Lieu Tax		224,224
Highway Carriers' Uniform Business License		2,080
Franchise Fees		11,657
Fines		83,267
	Total	$1,630,084

Population 20,800

APPENDIX VI C

The following revenues must be used for the maintenance and construction of roads in accordance with the Streets and Highway Code. For this reason they have been separated from the unrestricted revenues that can be used for any general use. It should be noted that no apportionment is made under Sections 2106 and 2107 of the Streets and Highway Code unless the incorporated area has on file, with the State Department of Public Works, a plan known as the "select system of city streets." Any of the following funds apportioned to a newly incorporated area would reduce the County Road Fund and not the General Fund. All expenses corresponding to this revenue would be in the Road Fund.

HIGHWAY USERS' TAX

Apportionment of Highway Users' Tax to cities and counties is made in accordance with Sections 2104, 2106, and 2107 of the Streets and Highway Code. Pursuant to Section 2106 cities receive a fixed apportionment of $400 per month plus a per capita amount. Section 2107 provides cities with a tax revenue allocated on a straight per capita basis.

ENGINEERING ALLOTMENT

Section 2107.5 of the Highway Code provides the following schedule of engineering funds made available annually to cities of varying populations:

Population	Annual Subvention
Under 5,000	$ 1,000
5,000 to 9,999	2,000
10,000 to 14,999	3,000
15,000 to 19,999	4,000

Population	Annual Subvention
20,000 to 24,999	5,000
25,000 to 49,999	6,000
50,000 to 99,999	7,500
100,000 to 499,000	10,000
500,000 and over	20,000

These amounts are over and above the amount of gas tax subventions distributed on a per capita basis.

RESTRICTED ROAD FUNDS

	Area I	Area II	Area III
Highway Users' Tax	$562,880	$354,472	$186,176
Engineering Allotment	7,500	6,000	5,000
Total Road Fund	$570,380	$360,472	$191,176

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